

## Message Text

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PAGE 01 STATE 079927  
ORIGIN EUR-12

INFO OCT-01 ISO-00 CAB-02 CIAE-00 COME-00 DODE-00  
DOTE-00 EB-08 INR-07 NSAE-00 FAA-00 L-03 OMB-01  
TRSE-00 INRE-00 SSO-00 /034 R

DRAFTED BY EUR/SOV:MTDIXON:DKM  
APPROVED BY EUR:JAARMITAGE  
EB/AN:WRILEY  
EUR/SOV:WHEDGAR/MGARRISON  
CAB:RMILLER (SUBS)  
-----090018Z 003587 /13  
O 082354Z APR 77  
FM SECSTATE WASHDC  
TO AMEMBASSY MOSCOW IMMEDIATE

C O N F I D E N T I A L STATE 079927

E.O. 11652: GDS

TAGS: EAIR, UR, US

SUBJECT: US-USSR CIVIL AVIATION RELATIONS

REF: MOSCOW 4732

1. PAN AM NY CONTACTED DEPARTMENT, APRIL 7, TO REPORT DRAHORAD-SAMORUKHOV MEETING AND TO SEEK DEPARTMENT'S ADVICE. PAN AM POINTS OUT THAT SOVIETS COULD USE EXTRA SECTIONS TO ACHIEVE A DE FACTO INCREASE IN FREQUENCY LEVELS. PAN AM DOES NOT WANT TO REMOVE ITS TICKETING RESTRICTONS UNTIL THE SOVIETS AGREE TO COMPLY FULLY WITH THE CIVIL AIR TRANSPORT AGREEMENT. PAN AM ALSO WANTS TO AVOID BEING USED AS THE SOVIET CHANNEL OF COMMUNICATION FOR CIVIL AVIATION MATTERS.

2. DEPARTMENT HAS SUGGESTED TO PAN AM NY THAT PAN AM  
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REP IN MOSCOW REPLY: A). PAN AM IS WILLING TO REVIEW REQUESTS FOR EXTRA SECTIONS ON CASE-BY-CASE BASIS, AND

(B) PAN AM WISHES TO REMIND THE SOVIET SIDE THAT US TICKETING RESTRICTIONS WERE INITIATED ONLY AFTER THE USSR REPEATEDLY VIOLATED ARTICLE 14 OF THE BILATERAL AGREEMENT BY REFUSING TO SELL TICKETS TO CERTAIN

PERSONS DESIRING TO USE PAN AM SERVICES. PAN AM IS PREPARED TO LIFT ITS TICKET REVALIDATION PROCEDURES IF THIS WILL LEAD TO PROGRESS IN ALLEVIATING THE SOVIET VIOLATIONS AND TO THE MUTUAL SUSPENSION OF ALL RESTRICTIONS. IN THIS CONTEXT, IS THE SOVIET SIDE ABLE TO GIVE ASSURANCES THAT THE TICKETING SITUATION IN THE USSR WILL IMPROVE?

3. EMBASSY SHOULD SEEK OPPORTUNITY TO RAISE ISSUE OF TICKET RESTRICTIONS ALONG SAME LINES, AND SHOULD REITERATE USG POSITION THAT WE ARE WILLING TO MAINTAIN

THE STATUS QUO ON SCHEDULED SERVICES - TWO WEEKLY FREQUENCIES - UNTIL FURTHER TALKS, ONLY IF US CHARTER FLIGHTS CONTINUE TO BE APPROVED.  
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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** CIVIL AVIATION, FOREIGN RELATIONS, MEETINGS  
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**Disposition Approved on Date:**  
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**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 22 May 2009  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
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**Review Markings:**  
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